Intervention by the Canadian Nuclear Society (CNS) Before the Canadian Nuclear Safety Commission (CNSC)

Application by New Brunswick Power to renew the Operating Licence for the Point Lepreau Nuclear Generating Station (Ref 2022-H-02)

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Introduction

The CNS is Canada's learned society for the nuclear industry... We are a not-for-profit organization representing about 800eight hundred professionals, scientists and other researchers, engineers and other nuclear professionals engaged in various aspects within Canada's nuclear industry... We do not represent any company or other organization within the industry... The CNS believes that the views of Canada's nuclear professionals, as embodied by its learned society, may provide useful assistance to the CNSC in its deliberations on the license extension of the Lepreau NPP.

The Canadian Nuclear Society (CNS) has a strong interest the renewal of the operating licence for the Point Lepreau nuclear power station under review during Day 2 of the hearings by the Canadian Nuclear Safety Commission (CNSC)-. Our views outlined below will cover the CNS perspective on the importance of Point Lepreau to the future of CANDU technology, the importance of this power reactor to the ongoing electricity supply for New Brunswick, and the future of New Brunswick's generation of electricity. In this short paper, the CNS will present its perspective on the importance of the Point Lepreau NGS and the role nuclear power plays in Canada and in the province of New Brunswick.

This paper will provide the perspective of the CNS on these measures<u>etopics</u>. Our views outlined below will cover the CNS perspective on the importance of Point Lepreau to the future of CANDU technology, safety improvements made to Point Lepreau, the importance of this power reactor to the ongoing electricity supply for New Brunswick, and the future of New Brunswick's generation of electricity.

The licensing of a nuclear facility is not an abstract activity...To operate, all regulated nuclear facilities in Canada must meet the safety performance requirements of the CNSC...However, all regulated nuclear facilities in Canada exist for important commercial, research, or energy supply reasons...This means that licensing decisions have direct research, technical and commercial consequences...It is the purpose of this paper to provide the views of the CNS on the importance of these licensing decisions.

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Electricity in New Brunswick and the changing world energy supply

New Brunswick is a small province-._Its total annual electricity consumption is approximately 12,000 GWh, of which some 30 per cent is produced by the Point Lepreau Generating Station-._Total generating capacity in the province is about 4,500 MW from a variety of thermal, hydraulic, nuclear and wind sources, of which Point Lepreau constitutes about 15 per cent-._It is thus apparent that Point Lepreau produces a far larger share of New Brunswick's electricity production than simple name plate rating would indicate-._It should also be noted that about five per cent of the electrical production of Point Lepreau is exported to Maritime Electric in Prince Edward Island.

Therefore Therefore, the operation of Point Lepreau affects not just electricity supply in New Brunswick, but also but also that of Prince Edward Island... That province imports about 60% of its total electrical energy demand from New Brunswick, made possible only by nuclear generation from Point Lepreau.

Point Lepreau produces annually about 4.8 TWh of electricity-. It provides this power on a firm, not variable basis.

 this would be prohibitive on a long-term basis... Moreover, NB Power does not have access to natural gas supplies which would allow rapid construction of gas-fired generating plants... Lost nuclear generation at Point Lepreau would result in increased reliance on fossil fuel generation at places like Belledune and Coleson Cove (coal- and oil-fired, respectively).

In this context, recent changes in world energy supplies need to be taken into consideration. As a result of Russia's invasion of Ukraine and the resulting sanctions against Russia, which produces ten percent of world oil supplies and forty percent of Europe's natural gas, world oil and gas prices have hit historic highs. Europe has already started to restructure its energy mix to not be reliant on Russian gas, with Germany considering restarting its coal and remaining nuclear plants. As a result, the world's energy supplies are changing significantly, with volatile prices and less secure access. This will affect Colson Cove – an aged plant used for peaking purposes - in particular, possibly resulting in the plant no longer being economical to operate.

With respect to alternative sources, it is the view of the CNS that new electricity supplies from the proposed Lower Churchill River will not be available within the foreseeable future.

Other than some hydraulic energy, Point Lepreau is the lowest cost source of electricity in the province-<u>.</u> Indeed, in large part because of Point Lepreau, NB Power has the lowest cost consumer and industrial rates in Atlantic Canada-<u>.</u> The loss of Point Lepreau would therefore deal <u>irreparable-significant</u> damage to the economy of the province and to the standard of living to its citizens-. In addition to contributing to low stable electricity rates, Point Lepreau provides a significant contribution to the economy of the Province of New Brunswick, both in terms of direct employment of about <u>800eight hundred</u> highly skilled well-paying jobs, and for the goods and services associated with the operation and maintenance of the facility, and all the subsequent spin off economic benefits to support this. Moreover, as indicated above, failure to renew the operating licence of Point Lepreau would result in reliance on fossil-fueled generation, with attendant greatly increased atmospheric emissions.

With knowledge and <u>experiencedexperience</u> gained from refurbishment and return to service of Point Lepreau, New Brunswick is now in the position of being able to consider the future of its electricity system. ._The future of two important stations is now in some doubt, Belledune and Coleson Cove-._In the case of Belledune, this 450 MW coal-fired station entered service in the early <u>1990s</u>, <u>and1990s</u> and is now more than <u>half wayhalfway</u> through its useful life-._It is dependent upon imported coal, as coal is no longer mined in New Brunswick-._Moreover, both the Government of Canada and the Government of New Brunswick have indicated a desire to reduce emissions of carbon dioxide, as well as other pollutants such as particulates, from electricity generation-._This cannot be done by continued operation of Belledune, and it cannot be done by curtailing electricity production from Point Lepreau.

Similar arguments prevail with Coleson Cove-... This 979 MW oil-fired plant entered service in the mid-1970s. Dependent on imported bunker oil, this plant is the most expensive to operate of all of NB Power's large generating facilities-...Operating at full capacity, it is also the largest emitter of carbon dioxide and other pollutants of New Brunswick Power's non-nuclear major generating stations.

With its two largest fossil-fired stations in need of <u>future</u> replacement, the issue for New Brunswick is what will replace them.-.__There are some who insist that various forms of renewable energy, principally wind generation, can do this.-._This notion can be immediately dismissed.-._The problems encountered by Ontario in incorporating renewable generation into its electricity system have thus far proved insoluble.-.<u>The CNS does not believe that any form of renewable generation, solar or wind, can be increased to produce the 4.8 TWh manufactured by Point Lepreau annually.Aannually. A small province such as New Brunswick with a relatively fragile economy cannot entrust its future to generation methods which have thus far proved sporadic, expensive, and unreliable.-. Even should the problems of cost and unreliability be resolved, the number of such facilities that would have to be constructed is simply impossible, with the added burden of extensive, adverse environmental effects._...Ti is also the view of the CNS that new electricity supplies from the proposed Lower Churchill River will not be available within the foreseeable future</u>

Former New Brunswick Premier Frank McKenna noted in a column published in February, February 2017 that the best solution for New Brunswick's electricity future is a second nuclear power reactor in the province. Indeed, a second CANDU 6 reactor would largely replace the electricity generation from Belledune or Coleson Cover. As Mr. McKenna noted in 2017, the most efficient location for such a second reactor would be at New Brunswick's existing nuclear site at Point Lepreau.

The CNS agrees with Mr. McKenna on this matter...By far the most efficient location for a new nuclear reactor would be at the Point Lepreau site. It already possesses much of the infrastructure that a new reactor would require. It would also make safety, safety regulation and regulatory oversight both more efficient and more effective than adoption of a new site. The CNS notes that the province of New Brunswick has entered into a partnership with Ontario, Saskatchewan, Alberta to develop new small reactor technology (SMRs) capable of providing electric power on a reliable, cost effectivecost-effective basis; indeed, Ontario Power Generation has indicated that its future nuclear build will be – subject to regulatory approval – be an SMR₇. In so doing, New Brunswick can build upon the expertise in nuclear technology and skilled labour created by Point Lepreau to expand the province's nuclear generating base₇. The <u>CNS notes</u> CNS notes that small modular reactors may lend themselves to unit sizes more readily incorporated into a smaller electrical grid such as that of New Brunswick.

The prospect of building a new nuclear plant in the province would be made much easier if the existing facility continues operation—Operating experience from the existing plant would be readily transferrable to any new nuclear facility.

It should be noted that the Province of New Brunswick has a vehicle rebate program in place for a variety of electric vehicles... If this program is to produce any significant change in vehicle use in the province this will mean additional demand for electricelectric power... The most economic source of new electricity generation on a reliable basis is nuclear power... Any additional uptake by customers in EVs can be expected to add to electricity demand in the province and thus need more nuclear power. The same comment could be made on any future incorporation of hydrogen in NB's energy mix, since barring technological advances elsewhere, the most cost-effective method of hydrogen production is through the electrolysis of water and in order to do so, sufficient electrical generation capacity needs to be in place

The importance of Point Lepreau to CANDU technology

Currently, there are <u>nine</u>-10 CANDU 6 reactors in commission... One is in Canada, <u>threefour</u> in South Korea, one in Argentina, two in Romania, and two in China... Of these reactors, the oldest in service is the Point Lepreau power reactor.

It should be noted that Thus, Point Lepreau serves as the reference plant for the CANDU 6 fleet on a global basis. This operating experience is transmitted to other such reactors around the world through organizations such as the CANDU Owners Group (COG).

Operating since 1982, the Point Lepreau reactor has not just the longest service life but has also demonstrated a very high performance in both safety and electricity production over its 37 years-<u>Because Point Lepreau was the first CANDU 6 to be placed in service, it has also been the reference plant for the CANDU 6 fleet. As such, Point Lepreau has beenwas the first CANDU 6 reactor to encounter age-related challenges-<u>___</u>It was the first CANDU 6 to undergo pressure tube replacement and plant refurbishment-<u>__</u>The return to service of Point Lepreau from its refurbishment outage in 2012 demonstrated that CANDU 6 reactors can be refurbished to meet current regulatory standards, not simply the ones to which they were originally constructed.</u>

<u>It should be noted that one oO</u>ther CANDU 6 <u>reactor reactors</u> <u>has-that have</u> undertaken and completed refurbishment <u>, theare the</u> Wolsong 1 <u>unit in in South Korea; and the Embalse</u> unit Argentina, <u>The life</u> <u>extension program for Cernavoda 1 in Rumania is also expected to be undertaken soon.</u>

In being the first CANDU 6 reactor to complete successfully full-scale refurbishment, __Point Lepreau generated an enormous quantity of essential engineering and construction information, __This information proved highly valuable to the Korea Hydro and Electric Power Company (KHNP) for its work on Wolsong 1, as well as for the life extension project at Embalse, Argentina, __The remainder of the CANDU 6 fleet is generally much younger than Point Lepreau, but the lessons learned from its refurbishment continues continue to provide valuable information for these utilities both for current operations and future refurbishment decisions.

Canada is one of the very few nuclear nations, along with South Korea, to successfully refurbish and return to service power reactors including internal reactor components.—. Point Lepreau has been accompanied by the full refurbishments of Bruce Units 1 and 2, and Pickering Units 1 and 4. At this time, Ontario Power Generation (OPG) and Bruce Power are completing refurbishment of the Darlington and Bruce nuclear generating complexes.—. As such, Canada has acquired a body of technical knowledge unsurpassed on a global basis on the refurbishment of power reactors.

Conclusions

The CNS is therefore of the view that operation of the Point Lepreau nuclear power station must continue, provided that it meets all of the safety requirements of the CNSC-._Our reasons are as follows: 1. Nuclear power is essential to New Brunswick for the supply of base load electricity that cannot be provided economically from any other available source.

2. Electricity supplied by Point Lepreau is an essential part of that base load electricity supply, meeting 30 per cent of New Brunswick's total electricity demand.

3. Any premature loss of generation from Point Lepreau cannot be met in the short term by either construction of new generating facilities or by increased imports from other jurisdictions.

4. NB Power has demonstrated in dialogue with the CNSC a strong response in emergency preparedness and investment in attendant equipment and personnel.

5. New Brunswick's nuclear program is a strong ongoing source of high technology employment for engineers and skilled trades, providing a solid base for both the province's industrial capacity and academic and apprenticeship training programs.

6. Nuclear power is essential if New Brunswick is to align with federal government policy in reducing atmospheric pollution.

Therefore, the Canadian Nuclear Society supports the application by New Brunswick Power for the renewal of its operating licence for the Point Lepreau nuclear power station.